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SUBJECT: US-HUNGARIAN EXCHANGE PROGRAM IMPLEMENTATION TALKS

REF: STATE 239041

1. BEGIN SUMMARY: IN THRE-HOUR SESSION WITH WORKING-LEVEL OFFICIALS OF THE HUNGARIAN INSTITUTE OF CULTURAL RELATIONS (KKI) WHICH THE HUNGARIANS EMPHASIZED WAS INFORMAL, THE US AND HUNGARIAN SIDES WENT OVER THE US COUNTERDRAFT PROGRAM OF EXCHANGES COVERING ALL SECTIONS EXCEPT THE GENERAL PROVISIONS. THERE APPEAR TO BE NO MAJOR PROBLEMS ON THE CULTURAL AND EDUCATIONAL EXCHANGES, BUT THE HUNGARIANS STILL HAVE PROBLEMS WITH THE SCIENCE AND TECHNOLOGY (S AND T) SECTION, SIMILAR TMBTHOSE RAISED LAST WEEK BY THE CZECHOSLOVAKS. THE HUNGARIANS WISH TO ADD REFERENCES TO SPECIUSC FIELDS OF S AND T IN WHICH CO-OPERATION WILL BE ENCOQNAGED, AND TO INCLUDE PROVISION FOR A SPECIFIC NUMBER OF HUNGARIAN SCIENTISTS

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TO VISIT THE USDURINGTHE TWO YEAR PERIOD. TALKS WERE BUSINESSLIKE, ATMOSPHERE WAS RELAXED AND CORDIAL, AND HUNGARIANS APPEAR DESIROUS OF MOVING AHEAD WITH IMPLEMENTATION, PROVIDED THEIR NEEDS CAN BE MET. QUESTION OF ONE OR TWO PROGRAM DOCUMENTS STILL UNRESOLVED. IN A MAJOR NEW DEVELOPMENT THE KKI STATED UNEQUIVOCALLY THAT THE US SIDE

COULD EXTEND AN INVITATION TO VISIT THE US TO ANY HUNGARIAN THROUGH THE COMPETENT AUTHORITIES, THAT SUCH INVITATIONS NEED NOT BE MADE THROUGH THE KKI AND WOULD BE CONSIDERED OUTSIDE THE OFFICIAL PROGRAM OF EXCHANGES. END SUMMARY.

2. CU/EE DIRECTMZ YALE RICHMOND AND PAO MICHAEL EISENSTADT MET WITH WORKING LEVEL OFFICIALS OF THE KKI FOR THREE HOURS ON OCTOBER 5 TO REVIEW THE US COUNTERDRAFT PROGRAM OF EXCHANGES. SENIOR KKI OFFICIALS WERE OUT OF THE COUNTRY AND ENDRE POLGAR WAS STILL RECUPERATING FROM ILLNESS. GABOR DREXLER WAS OUT WITH THE FLU BUT LEFT HIS SICKBED TO LEAD THE DISCUSSIONS. HE WAS JOINED BY JANOS LASANYI, DIRECTOR OF DEPARTMENT FOR S AND T EXCHANGES, JANOS ZAGYI, HEAD OF DEPT., KKI, AND GYULA GEMESI, US DESK OFFICER, KKI. KKI DEPUTY PRESIDENT MIKLOS NAGY RECEIVED THE AMERICAN DELEGATION FOR COURTESY CALL IN WHICH HE EMPHASIZED THE HUNGARIAN DESIRE TO PROCEED WITH THE COMPLETION OF THE PROGRAM DOCUMENT AND TO BEGIN IMPLEMENTATION OF EXCHANGES.

3. DREXLER EMPHASIZED AT THE START THAT THE TALKS WERE "INFORMAL" AND THAT HE DID NOT HAVE AUTHORITY TO AGREE TO SPECIFIC LANGUAGE. NEVERTHELESS, DURING THE THREE HOUR SESSION, THE US SIDE REVIEWED THE US COUNTERDRAFT EXPLAINING THE US POSITIONS, AND MAKING SEVERAL MINOR LIMITED OFFICIAL USE

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LANGUAGE CHANGES SUGGESTED BY THE HUNGARIANS. ALL SECTIONS OF THE COUNTERDRAFT WERE COVERED EXCEPT GENERAL PROVISIONS. DREXLER, FOR REASONS OF HEALTH, DECLINED TO CONTINUE THE TALKS ON OCTOBER 6, EXPLAINING THAT HE HAD ALREADY MADE PLANS FOR SICK LEAVE.

4. PREAMBLE. WE AGREED TO SUBSTITUTE "HAVE PREPARED" FOR "WILL MAKE EVERY EFFORT TO CARRY OUT". HUNGARIANS SOUGHT A FIRMER COMMITMENT ON THE US SIDE TO CARRY OUT THE AGREED EXCHANGES, AND THE COMPROMISE WORDING MORE NEARLY APPROXIMATES THE HUNGARIAN LANGUAGE, "HAVE ELABORATED".

5. CULTURE AND EDUCATION. THE QUESTION OF WHETHER TO USE THE US "AT LEAST" OR THE HUNGARIAN "UP TO" IN DESIGNATING THE NUMBER OF EXCHANGES IN SEVERAL PARAGRAPHS OF ARTICLE I WAS NOT RESOLVED. WE ARGUED FOR THE "AT LEAST" FORMULA WHICH PUTS A FLOOR, RATHER THAN A CEILING, ON THE NUMBER OF PERSONS TO BE EXCHANGED. THE HUNGARIANS APPEAR CONCERNED ABOUT BUDGETING FOR THESE PROGRAMS BUT WE POINTED OUT THAT THE "AT LEAST" FORMULA DOES NOT COMMIT THEM TO ANY MORE THAN THE "UP TO", BUT PERMITS AN EXPANSION IF THE TWO SIDES SHOULD SO AGREE.

IN PARA 1 ON THE IV PROGRAM, WE AGREED TO DESCRIBE THE PARTICIPANTS ON BOTH SIDES AS "SENIOR SPECIALISTS" RATHER THAN "LEADERS AND SPECIALISTS" TO ACCORD WITH HUNGARIAN TERMINOLOGY, ALTHOUGH IT IS UNDERSTOOD THAT THE HUNGARIANS WILL CONTINUE TO NOMINATE THE LEVEL OF PERSONS THEY HAVE NOMINATED DURING THE PAST THREE YEARS. WE ALSO AGREED TO SUBSTITUTE "EXCHANGE OF EXPERIENCE" FOR "PROFESSIONAL OBU4-589," WHICH ACCORDS WITH HUNGARIAN LANGUAGE AND MORE ACCURATELY REPRESENTS THE OBJECTIVES OF THE IV PROGRAM. ON DURATION OF VISITS WE SUBSTITUTED "UP TO" FOR "APPROXIMATELY" ONE MONTH.

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6. IN DISCUSSING NOMINATION PROCEDURE FOR THE IV PROGRAM, WE EMPHASIZED US INTEREST IN HAVING SOME INPUT INTO THE NOMINATION PROCESS, IN PARTICULAR IN BEING ABLE TO INVITE HUNGARIANS BY NAME AND TO DESPUGNATE THE FIELD OF SPECIALIZATION. TO OUR SURPRISE DREXLER STATED UNEQUIVOCALLY THAT THE AMERICAN EMBASSY WAS FREE TO INVITE ANY HUNGARIAN TO VISIT THE US, WITHOUT GOING THROUGH THE KKI, AS LONG AS SUCH VISITS WERE CONSIDERED AS OUTSIDE THE OFFICIAL PROGRAM OF EXCHANGES. THIS WAS REAFFIRMED BY LASANYI AT LUNCHEON CONVERSATION. IN RESPONSE TO QUERY, DREXLER SAID THAT INVITATION COULD BE EXTENDED THROUGH THE "APPROPRIATE" CHANNEL, INCLUDING GOVERNMENT, PARTY, OR INSTITUTE.

7. DREXLER HAD NO PROBLEMS WITH PARAS 2, 4 5, 6 AND 8.

8. ON LECTURER EXCHANGE WE AGAIN PRESSED FOR FLEXI-

BILITY IN EXCHANGING LECTURERS FOR PERIODS OF MORE THAN ONE MONTH, AS REQUESTED BY THE HUNGARIANS, AND ARGUED THAT US DRAFT LANGUAGE PROVIDED FLEXIBILITY FOR THOSE CASES IN WHICH EITHER A US OR HUNGARIAN INSTITUTION MIGHT WISH TO INVITE A LECTURER FOR A LONGER PERIOD. DREXLER LIMITED OFFICIAL USE

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REPEATED THE FAMILIAR HUNGARIAN ARGUMENTS FOR THE LIMITATION OF ONE MONTH, BUT AGREED TO CONSIDER THE US DRAFT LANGUAGE AND SEEMED TO RECOGNIZE THE ADVANTAGE OF STAYING FLEXIBLE ON THE LENGTH OF STAY WITHOUT MAKING ANY COMMITMENTS FOR PERIODS LONGER THAN ONE MONTH.

9. LIBRARY EXCHANGES. TO BROADEN THIS EXCHANGE BEYOND THE LIBRARY OF CONGRESS AND A CORRESPONDING HUNGARIAN LIBRARY, WE AGREED TO THE HUNGARIAN SUGGESTION TO INSERT "MAJOR" BEFORE "LIBRARIES OF THE TWO COUNTRIES" AND TO DELETE THE PHRASE BEGINNING WITH "IN PARTICULAR BETWEEN THE LIBRARY OF CONGRESS" AND ENDING WITH "APPROPRIATE

HUNGARIAN LIBRARY OF THE HUNGARIAN PEOPLE'S REPUBLIC".

10. EXHIBITS. DREXLER WAS PLEASED TO HEAR OF PROSPECTS OF PLACING THE HUNGARIAN "ART NOUVEAU" EXHIBIT AT CHICAGO ART INSTITUTE, BUT HE RAISED A DISTURBING QUESTION RE US EXHIBITS TO BE SENT TO HUNGARY UNDER PARAGRAPH 9. HE NOTED THAT THERE WAS NO PARTICULAR ADVANTAGE FOR HUNGARY IN THIS PARAGRAPH SINCE US MUSEUMS IN GENERAL ARE PREPARED TO COVER THE COSTS OF HUNGARIAN EXHIBITS IN THE US, AND HE SUGGESTED THAT THE TWO SIDES OBSERVE THE COST OF SHARING FORMULA CUSTOMARY FOR INTERNATIONAL EXHIBIT EXCHANGES. HE ALSO QUESTIONED WHETHER USIA EXHIBITS UNDER THIS PARAGRAPH WOULD BE INFORMATIONAL IN NATURE OR CULTURAL, POINTING OUT THAT THE HUNGARIANS HAD IN MIND CULTURAL EXHIBITS IN THE TRADITIONAL SENSE. WE REVIEWED AGAIN THE PROCEDURES FOR PAYING COSTS OF FOREIGN EXHIBITS IN THE US AND FOR USIA EXHIBITS IN EASTERN EUROPE. WE ALSO LISTED SOME SUBJECTS OF USIA RECENT EXHIBITS TO INDICATE THE BROAD RANGE OF SUBJECTS COVERED. DREXLER WAS NON-COMMITTAL, AND LIMITED OFFICIAL USE

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WE MAY BE HEARING MORE ON THIS SUBJECT AT A LATER DATE.

11. S AND T. THE HUNGARIANS WENT TO GREAT LENGTH AT BOTH THE TALKS AND A LUNCHEON HOSTED BY THE CHARGE TO EXPLAIN

THEIR DISAPPOINTMENT WITH THE LACK OF SPECIFICITY IN THE S AND T PORTION OF THE US COUNTERDRAFT. AS IN THE CASE OF CZECHOSLOVAKIA, THEY WISH TO ADD MORE REFERENCES TO SPECIFIC INTERAGENCY AGREEMENTS AND TO LIST FIELDS OF SCIENCE TO BE IMPHASIZED. THEY AGAIN PRESENTED THEIR LIST OF S AND T AREAS IN WHICH THEY HAVE SPECIAL INTEREST, AS STATED IN ARTICLE I, PARA 1 OF THEIR SCIENCE DRAFT. WE POINTED OUT POSSIBLE PROBLEMS WITH MICROWAVE TECHNIQUES, ELECTRONICS, PETROCHEMISTRY, AND AUTOMATION AND COMPUTER PROCESS CONTROLS, BUT INDICATED THAT THE OTHER SUBJECTS MIGHT BE POSSIBLE. ALSO, LASANYI EMPHASIZED HIS NEED FOR A SPECIFIC NUMBER OF GRANTS FOR HUNGARIANS TO VISIT THE US FOR PERIOE OF SEVERAL WEEKS TO ESTABLISH CONTACTS WITH US SCIENTISTS AND EXPLORE POSSIBILITIES FOR COOPERATION. IN AFTER LUNCH DISCUSSION, HE SAID THAT HE CHAIRED AN HUNGARIAN COMMITTEE REPRESENTING 27 SCIENCE MINISTRIES AND AGENCIES, AND THAT COMMITTEE MEMBERS WERE PRESSING THE KKI TO PRODUCE A NUMBER OF GRANTS FOR THEIR SCIENTISTS TO VISIT THE US. WE RESTATED THE POSITION OFTHE US SCIENCE AGENCIES ON AWARDING SUCH GRANTS IN ADVANCE OF DETAILED DISCUSSIONS, POINTING OUT THAT USG SUPPORT OF SCIENCE RESEARCH IS PROJECT ORIENTED. WE SOUGHT TO PIN LASANYI DOWN ON THE MINIMUM NUNBER OF GRANTS WHICH HE WOULD FIND ACCEPTABLE, BUT HE DEMURRED AND SAID THIS WAS UP TO THE US SIDE. WE ALSO SUGGESTED MEETINGS OF US AND HUNGARIAN SPECIALISTS IN WASHINGTON AND BUDAPEST TO EXPLORE POSSIBILITIES FOR SCIENTIFIC COOPERATION.

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12. TWO PROGRAMS OR ONE? WE REPEATED US ARGUMENTS FOR A SINGLE PROGRAM DOCUMENT WITH TWO PARTS, EMPHASIZING THE NEED FOR THE HUNGARIANS TO ACCOMMODATE TO THE PECULIAR NEEDS OF THE US SCIENCE COMMUNITY WITH ITS DIVERSITY AND LOOSE STRUCTURE, MUCH AS WE HAVE ACCOMMODATED TO THE CENTRALIZED CONTROL STRUCTURE OF THE KKI IN HUNGARY. DREXLER WAS NON-COMMITTAL. IN FINAL STATEMENT WE SUGGESTED THAT THERE SEEMED TO BE TWO ALTERNATIVES. THE TWO SIDES COULD AGREE ALONG THE LINES OF THE US COUNTERDRAFT, SIGN THE PROGRAM DOCUMENT AT ANY EARLY DATE, AND MAKE A START IN IMPLEMENTING THE PROGRAM. ALTERNATIVELY, THE HUNGARIANS COULD MEET WITH US SCIENCE AGENCIES IN AN ATTEMPT TO EXPLORE SPECIFIC AREAS OF COOPERATION AND NEGOTIATE INTERAGENCY AGREEMENTS, BUT THEY WOULD THEREBY DELAY SIGNATURE OF THE PROGRAM DOCUMENT BY 6 TO 12 MONTHS.

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13. COMMENT: WE ARE IMPRESSED BY THE HUNGARIAN DESIRE TO PROCEED AS EXPEDITIOUSLY AS POSSIBLE, WITHIN THE LIMITS OF THEIR LEGALISTIC AND BUREAUCRATIC PROCEDURES, TO COMPLETE THESE TALKS AND MAKE A START IN IMPLEMENTING THESE PROGRAMS. THEY STATED SEVERAL TIMES HOW PLEASED THEY ARE WITH THE NSF PROGRAM BUT THEY ALSO EMPHASIZED THEIR NEED FOR MORE SPECIFICITY IN S AND T EXCHANGES AND FOR A MINIMUM NUMBER OF GRANTS FOR HUNGARIAN SCIENTISTS TO VISIT THE US. THEY APPEAR TO BE UNDER PRESSURE FROM THEIR OWN SCIENCE AGENCIES FOR SUCH GRANTS. THIS IS COMPLICATED BY THE KKI ROLE AS MIDDLEMAN IN CONTACTS WITH CAPITALIST COUNTRIES. AS THEY PUT IT, THE HUNGARIANS WHO MAKE THE DECISIONS ON SPECIFIC EXCHANGES ARE NOT ALLOWED TO HAVE CONTACTS WITH FOREIGNERS, WHILE THOSE WHO HAVE THE CONTACTS (THE KKI) DON'T MAKE THE DECISIONS.

13. ACTION REQUESTED. WE SUGGEST OES CANVASS US SCIENCE AGENCIES TO DETERMINE POSSIBILITIES FOR ADDING SPECIFICITY ON FIELDS OF INTEREST, ADDITIONAL INTERAGENCY AGREEMENTS, AND OFFERS OF GRANTS TO HUNGARIAN SCIENTISTS (WHICH HUNGARIANS ARE PREPARED TO RECIPROCATATE FOR AMERICANS ON A NON-CURRENCY EXCHANGE BASIS). OES MAY WISH TO CONVENE AN INTER-AGENCY MEETING FOR THIS PURPOSE. ALSO, ADVISE WHETHER BRAINARD OF NSF, FOLLOWING HIS UPCOMING VISIT TO SOFIA, COULD STOP IN BUDAPEST TO MEET WITH HUNGARIANS

WHO ARE PREPARED TO RECEIVE HIM

14. WE HAVE LEFT THE BALL IN THE HUNGARIANS COURT
WITH REGARD TO CONTINUING THESE TALKS. PAO IS PREPARED
TO MEET WITH KKI TO CONTINUE DISCUSSIONS WHEN THEY ARE
READY.
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